# Report of the Washington State Telehealth Collaborative

**December 2016**

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Membership

Legislation passed and signed into law in 2016 (SB 6519) authorized the creation of a Telehealth collaborative, with the intent of broadening reimbursement opportunities for health care services and to provide guidance, research and recommendations for the benefit of professionals providing care through telemedicine in Washington State. The Washington State Telehealth Collaborative is comprised of 22 members, representing a diverse group of payers, rural and urban nurses and physicians, small and large health systems, legislators from both chambers and parties, and a health care attorney. Members are from many different parts of Washington. Please see the following table of the members and the organization that they represent.

<table>
<thead>
<tr>
<th>Representative Group</th>
<th>Committee Member</th>
<th>Organization</th>
</tr>
</thead>
<tbody>
<tr>
<td>Legislators</td>
<td>Sen. Randi Becker</td>
<td>2nd Legislative District (R)</td>
</tr>
<tr>
<td></td>
<td>Rep. Steve Bergquist</td>
<td>11th Legislative District (D)</td>
</tr>
<tr>
<td></td>
<td>Rep. Joe Schmick</td>
<td>9th Legislative District (R)</td>
</tr>
<tr>
<td></td>
<td>Sen. Annette Cleveland</td>
<td>49th Legislative District (D)</td>
</tr>
<tr>
<td>Academic community</td>
<td>Cara Towle, RN, MSN, MA (mental health expert)</td>
<td>University of Washington</td>
</tr>
<tr>
<td>Hospitals</td>
<td>Dr. Scott Kennedy (rural)</td>
<td>Olympic Medical Center</td>
</tr>
<tr>
<td></td>
<td>Denny Lordan (urban, rural)</td>
<td>Providence Healthcare</td>
</tr>
<tr>
<td>Clinics</td>
<td>Dr. Ricardo Jimenez (FQHC)</td>
<td>SeaMar Cmty Health Clinics</td>
</tr>
<tr>
<td></td>
<td>Dr. Julie Stroud (large health system)</td>
<td>Multicare Health System</td>
</tr>
<tr>
<td></td>
<td>Julie Sylvester (large health system)</td>
<td>Virginia Mason, Puget Sound</td>
</tr>
<tr>
<td></td>
<td></td>
<td>High Value Network</td>
</tr>
<tr>
<td>Health care providers</td>
<td>Dr. Mark Del Beccaro</td>
<td>Seattle Children’s Hospital</td>
</tr>
<tr>
<td></td>
<td>Dr. Geoff Jones (PCP)</td>
<td>Newport Community Hospital</td>
</tr>
<tr>
<td></td>
<td>Dr. Susan Stern (specialty)</td>
<td>Washington State chapter of American College of Emergency Physicians</td>
</tr>
<tr>
<td>Health insurance carrier</td>
<td>Dr. Chris Cable (commercial)</td>
<td>Group Health Cooperative</td>
</tr>
<tr>
<td></td>
<td>Brodie Dychinco (commercial)</td>
<td>Regence</td>
</tr>
<tr>
<td></td>
<td>Dr. Frances Gough (MCO)</td>
<td>Molina Healthcare of WA</td>
</tr>
<tr>
<td></td>
<td>Sheryl Huchala (commercial)</td>
<td>Premera Blue Cross</td>
</tr>
<tr>
<td>Other interested parties</td>
<td>Joelle Fathi, DNP, ARNP</td>
<td>Swedish Cancer Institute</td>
</tr>
<tr>
<td></td>
<td>Sheila Green-Shook (IT security expert)</td>
<td>Evergreen Hospital, WA State Health Information Management Association</td>
</tr>
<tr>
<td></td>
<td>Adam Romney (attorney)</td>
<td>Davis Wright Tremaine LLP</td>
</tr>
<tr>
<td></td>
<td>Lori Wakashige</td>
<td>Legacy Health Systems</td>
</tr>
<tr>
<td>Chair</td>
<td>Dr. John Scott</td>
<td>University of Washington</td>
</tr>
</tbody>
</table>
Meeting Times and Locations
The collaborative met five times in 2016, rotating meeting locations around the state in order to accommodate the broad geographic representation. Each meeting was at least 2 hours. Sessions were open to the public and the public’s questions, comments, and suggestions were considered in the development of this report. Please see the following table for meeting days and locations.

<table>
<thead>
<tr>
<th>Date</th>
<th>Location</th>
</tr>
</thead>
<tbody>
<tr>
<td>July 7, 2016</td>
<td>Multicare Tacoma General</td>
</tr>
<tr>
<td>August 18, 2016</td>
<td>University of Washington</td>
</tr>
<tr>
<td>September 28, 2016</td>
<td>University of Washington</td>
</tr>
<tr>
<td>November 10, 2016</td>
<td>Providence Spokane Valley</td>
</tr>
<tr>
<td>December 9, 2016</td>
<td>Cambia Grove, Seattle</td>
</tr>
</tbody>
</table>

Website
A unique website hosting the Washington State Telehealth Collaborative was established. It was modeled after the New Mexico Telehealth Alliance website. Due to cost considerations and potential delays, the website is hosted by the Washington State Hospital Association. The website can be found at [http://www.wsha.org/policy-advocacy/issues/telemedicine/washington-state-telemedicine-collaborative/](http://www.wsha.org/policy-advocacy/issues/telemedicine/washington-state-telemedicine-collaborative/)

It has the minutes and video recordings of meetings from September 28 onward. It also contains information on the location and time of future meetings. It is anticipated that the website will add additional resources, such as payer reimbursement policies, best practices and helpful documents for clinicians, in 2017.

Washington State Telehealth Collaborative Charter
The collaborative agreed on the following vision, mission and goals as part as its charter.

Vision Statement
The Collaborative will advance excellence and innovation in telehealth for all Washington communities, improving access to high-quality, safe and affordable healthcare in Washington State.

Mission Statement
The Washington State Telehealth Collaborative will provide a forum to improve the health of Washington residents through the collaboration and sharing of knowledge and health resources statewide and increasing public awareness of telehealth as a delivery mechanism. The Collaborative seeks to enable development and delivery of technology-assisted programs that promote access, sustainability, utilization and affordability of Telehealth services.

Goals
• Improve access to telehealth education and resources for both patients and providers.
• Enhance the adoption of evidence-based telehealth through a positive patient and provider experience and reliable technology with interoperability.
• Develop recommendations on improving reimbursement and access to services, including origination site restrictions, provider-to-provider consultative models, and technologies and models of care not currently reimbursed.
• Identify the existence of guidelines, clinical documentation and billing requirements, liability and fraud prevention developed by recognized medical and telemedicine organizations.
• Make recommendations regarding development of a privacy and technical assistance center to provide implementing or expanding services.

Inventory of Telehealth Services Available in Washington State
One of the Collaborative’s first activities was to get a “lay of the land” in terms of what telehealth services are already available. Members of the collaborative shared which services they are currently providing and using (see table below for details).

<table>
<thead>
<tr>
<th>Organization</th>
<th>Provider or User?</th>
<th>Telehealth Service</th>
</tr>
</thead>
<tbody>
<tr>
<td>Legacy Health (Vancouver, WA)</td>
<td>Provider</td>
<td>Maternal fetal medicine</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Tele-Stroke</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Tele-Baby Resuscitation</td>
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<tr>
<td></td>
<td></td>
<td>Tele-Psychiatry</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Tele-ICU</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Tele-Pediatric Critical Care</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Tele-Cardiology</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Tele-Infectious Diseases</td>
</tr>
<tr>
<td>SeaMar</td>
<td>User</td>
<td>Project ECHO HIV and HCV</td>
</tr>
<tr>
<td></td>
<td>User</td>
<td>TeleDermatology</td>
</tr>
<tr>
<td></td>
<td>Provider</td>
<td>TelePsychiatry</td>
</tr>
<tr>
<td></td>
<td>User</td>
<td>SPIRIT program for bipolar and PTSD</td>
</tr>
<tr>
<td>Virginia Mason Medical Center</td>
<td>Provider</td>
<td>Secure messaging and phone visits for specialty and primary care</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Virginia Mason Virtual Care Clinic (primary and urgent care)</td>
</tr>
<tr>
<td></td>
<td></td>
<td>TeleNeurology</td>
</tr>
<tr>
<td></td>
<td></td>
<td>TeleStroke</td>
</tr>
</tbody>
</table>
| Olympic Medical Center | User | Tele-radiology  
| | | Tele-Stroke  
| | | Tumor Boards  
| | | Tele-Lung  
| | | Tele-movement disorders  
| | | Tele-Neurology  
| | | Tele-Pain  
| | | Tele-Psychiatry  
| | | Project ECHO HCV  
| Group Health | Provider | Secure messaging and phone visits for all specialties and primary care  
| | | Online visits (tele-urgent care/convenience care)  
| | | Tele-Psychiatry with video  
| | | Tele-Dermatology  
| | | Video visits for pediatric urgent care  
| | | Virtual Consults for all specialties (eConsult)  
| Seattle Children’s Hospital | Provider | Tele-EKG  
| | | Tele-EEG  
| | | Adolescent Medicine  
| | | Dermatology  
| | | Endocrinology  
| | | Neurology  
| | | Pain Medicine  
| | | Pulmonology  
| | | Psychiatry  
| Swedish Providence | Provider | Behavioral Health  
| | | Cancer social work  
| | | Cardiology  
| | | Case management  
| | | Tele-EKG  
| | | Tele-EEG  
| | | Endocrinology  
| | | Endocrine surgery  
| | | Epilepsy  
| | | Genetic counseling  
| | | Hospice  
| | | Hospitalist  
| | | Infectious Disease  
| | | ICU  
| | | Lung cancer screening  
| | | Maternal fetal medicine  

| University of Washington | Provider | Movement disorders  
Multiple sclerosis  
Neonatal intensive care  
Neurology  
Oncology  
Pain management  
Palliative care  
Pediatric endocrinology  
Pediatric intensivist  
Pediatric hospitalist  
Psychiatry  
Remote patient monitoring  
Sleep medicine  
Social work  
Stroke  
Tobacco cessation  
Wound care  
Health eXpress (urgent care)  
Project ECHO (Hep C, HIV, TB, addictions and psychiatry, geriatrics, heart failure)  
TelePain  
TeleStroke  
Maternal Fetal Medicine  
TeleDermatology  
TeleBurns  
TeleGenetics  
TelePsychiatry (inpatient and outpatient) |
|------------------------|----------|------------------|
| Multicare              | Provider | Doc on Demand (virtual urgent care)  
Zipnosis eCare  
Tele-Intensivist  
Tele-Psychiatry  
Diabetes education  
Electrophysiology  
OBCareConnect  
Post-operative surgery  
Lactation  
Psychiatry  
Speech Therapy  
Remote home monitoring |
Models of care have been explored from the health plan perspective to expand access and availability to members across Washington State. For example, Molina Healthcare of WA fully covers a direct-to-member 24/7 urgent care program for all its Medicaid membership statewide.

**Definition of Home**

In the original telehealth bill of 2015 (**SB 5175**), there were 7 authorized locations where patients could be during a telemedicine visit. Home was not listed at that time. **SB 6519** did add “home” as a valid location for patients to be during a telemedicine visit. Patients must be located in the state of Washington at the time of the telemedicine consultation and the providers of the telemedicine must be licensed in the state of Washington. The collaborative discussed the definition of home during two meetings and makes the following recommendations.

**Summary Recommendations:**

i) The collaborative recommends that a clinician to patient visit be secure and private. Providers must follow established standards for telemedicine as detailed in the Medical Quality Assurance Commission (MD2014 ttp://www.doh.wa.gov/Portals/1/Documents/3000/MD2014-03TelemedicineGuideline_approved10-3-14.pdf)¹ and are encouraged to be familiar with the American Telemedicine Association guidelines (see Appendix 1)

ii) The collaborative recommends a flexible and non-exclusionary definition of “home

iii) Home is defined as “home or any location determined appropriate by the individual receiving the service.”

**Provider to Provider Consultations**

One objective of the collaborative was to hear about novel ways that telehealth was being used but not currently reimbursed. Two such projects were discussed: 1) Project ECHO and 2) ICTP Program.

Project ECHO stands for Extension for Community Healthcare Outcomes and it was conceived and started in New Mexico by Dr. Sanjeev Arora to increase capacity for the evaluation and treatment of common, complex diseases, such as hepatitis C, HIV/AIDS, chronic pain, addictions, rheumatologic conditions, diabetes, heart failure, obesity and chronic lung disease.² It uses case-based learning between a multidisciplinary team at the hub site (usually an academic medical center) and rural or underserved sites where primary care physicians, nurse practitioners and physician assistants work. The sessions usually occur weekly over the noon hour and are focused on one disease or specialty. The session lasts 60-90 minutes and includes a 15 min didactic, followed by de-identified case presentations. Best practices and national guidelines are used to inform decisions and discussions. Presented patients

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¹ MQAC guidelines state: “Practitioners using Telemedicine will be held to the same standard of care as practitioners engaging in more traditional in-person care delivery, including the requirement to meet all technical, clinical, confidentiality and ethical standards required by law. Failure to conform to the standard of care, whether rendered in person or via Telemedicine, may subject the practitioner to potential discipline by the Commission.”

are followed longitudinally. Project ECHO has been shown to increase job satisfaction and to decrease professional isolation. Moreover, it increases capacity since PCPs participating in Project ECHO are working at the highest level of their training and are able to consult on similar cases in their community, obviating long and arduous trips by patients. Lastly, Project ECHO has been shown to be just as safe and effective as in person specialty consultation, while increasing the proportion of minorities being seen.

The University of Washington was the first site outside of New Mexico to replicate the Project ECHO model, beginning in 2008. The UW launched with the topic of hepatitis C, but has expanded to other common, complex conditions, including HIV/AIDS, multiple sclerosis, TB, addictions and psychiatry, heart failure, and geriatrics. Over 3000 patients have received multispecialty consultation and hundreds of primary care providers, nurse practitioners, pharmacists, social workers and physician assistants have participated at no cost. Low cost CME was also provided through the University of Washington.

Many of these programs were initially grant funded through foundational or federal grants. More recently, the Washington State Department of Health has funded the hepatitis C, TB and HIV programs. Because patients are never present during the discussions, Project ECHO does not meet the definition of telemedicine as detailed in either SB 5175 or 6519. However, recent federal legislation (ECHO Act S. 2873) passed both chambers of the US Congress and was signed by President Obama in 2016. It requires the Department of Health and Human Services to study Project ECHO and how it can improve patient care and provider education.

Dr. Anna Ratzliff from the Department of Psychiatry presented the Integrated Care Training Program (ICTP) model in December. The major motivation behind this is that there are simply not enough mental health professionals to care for all of the mental health patients in our state. Moreover, the vast majority of mental health professionals live in metropolitan areas, such as Seattle or Spokane. Many patients with mental health issues are unable or unwilling to travel for care, even more so than patients with physical ailments. Therefore, in order to close this gap in mental health care, the ICTP model seeks to build partnerships with primary care providers in a collaborative care approach. The idea is to incorporate a psychiatrist by televideo into the team-based care plan for patients, while also training providers on how to care for common mental health problems. Social workers and case managers are important members of this care team. The UW is training current psychiatry residents on how to do this type of care. The ICTP has been funded by the Washington State Legislature; reimbursement under current regulations is not possible. For more details, please see http://ictp.uw.edu/.

**Fraud Prevention**

One concern of the collaborative as telemedicine becomes more widely used is the possibility for fraud, on both the patient and provider sides. For example, sometimes patients will misrepresent who they

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are, or doctors will bill for “ghost” patients. Consent and registration forms can help prevent fraud in both areas but it is not a guarantee. This topic will be discussed in greater detail in the future.

**Consent Forms**

The MQAC document referenced above states that patients should sign consent forms prior to being seen via telemedicine. However, it is not required to have a special document just for telemedicine visit. The collaborative concurs that it is best practice for informed consent for telemedicine to include: (i) reasonable understanding by all parties of the enabling technologies utilized, their capabilities and limitations, and a mutual agreement that they are appropriate for the circumstances; and (ii) the credentials of the practitioner.

The policy of UW Medicine is summarized below:

“Telemedicine services are considered a treatment tool, not a treatment *per se*. Accordingly, the informed consent obligation relates to the underlying treatment. Whether a signed consent form is required depends on the type of treatment involved. A signed consent form is not mandated at all under Washington law.

In most cases, the treatment taking place in a telemedicine setting is not the type where a specific signed consent form would be required by UW Medicine policy or otherwise be recommended. However, it is considered best practice, and recommended by the Washington Medical Quality Assurance Commission, to provide patients with some basic information about telemedicine services. A patient information sheet about UW Telemedicine Services is available.”

Please find examples of consent documents or language covering this issue below from two health systems.

“Review and acknowledge the terms below:

By giving your consent you agree to be treated by a virtual care provider. You agree and understand there are limitations to what can be treated by phone or video. Virtual Visits are delivered to you by XXX, under an agreement with XXX. XXX does not employ any of the virtual clinic providers.

☐ I consent to treatment

Options for Notice of Privacy Practices

☐ I would like to receive provider’s notice of privacy practices via email

☐ I would like to receive provider’s notice of privacy practices through postal mail.

☐ I prefer not to receive a copy of provider’s notice of privacy practices.”

“This exam was initially conducted via a secure 128-bit AES encrypted bi-directional video session.

You have chosen to receive care through the use of telemedicine. Telemedicine enables healthcare providers at different locations to provide safe, effective and convenient care through the use of technology. As with any health care service, there are risks associated with the use of telemedicine, including equipment failure, poor image resolution and information security issues.
Do you understand the risks and benefits of telemedicine as I have explained them to you? {Yes/No/Unknown}

Have your questions regarding telemedicine been answered? {Yes/No/Unknown}

Do you consent to the use of telemedicine in your medical care today? {Yes/No/Unknown}

I, Dr. @ME@ have reviewed and discussed the information above with the patient, {Yes/No}”

**Coding and Billing Issues**

There were several questions during meetings surrounding the proper CPT codes, modifiers and processes to submit a bill for a telemedicine visit. We used the December meeting to solicit questions and will use the January meeting to address these questions. Several particular scenarios were raised during the November and December meetings and those questions with a consensus answer are found below.

Q: In a situation where just a specialist clinician is speaking to a requesting clinician and no patient is present, would that be considered a billable telehealth visit?

A: According to **SB 5175**, a billable telehealth encounter includes both ‘store and forward’ technology with electronic transmission of medical information and when a clinician “sees” a patient through real-time, face-to-face videoteleconferencing. For store and forward encounters, there must be an originating site which is associated with a billable initial visit. Therefore, in the above situation, because there is neither a store and forward technology employed nor is there a direct video interaction with a patient, it is not a billable encounter.

**Disaster Preparedness and Telehealth**

In the initial meetings of the collaborative, several members expressed an interest in examining how telehealth can assist with local and statewide efforts for disaster preparedness and training. Drs. Scott and Stern looked into these issues and reported back to the collaborative. The Northwest Health Care Response Network is a network of providers and disaster preparedness experts across state that helps plan for the medical side of disasters. Much of the funding for this group grew out of federal 9/11 response, but the funds have dried up. Pierce and King County now have smaller groups that meet regularly.

Dr. Vicky Sakata has met with Dr. Scott. She is the senior medical advisor and an emergency medicine physician at Tacoma General. Currently, there is no Telehealth whatsoever incorporated into disaster preparedness. They are very interested in learning more about telemedicine. Dr. Scott will speak to the network in December or January. The main goal in disaster preparedness is efficient and accurate triage. Unfortunately, many of the algorithms end with “consult a specialist.”

Please also find an example of the triage process done by critical care medicine in a massive disaster can be found here:

Appendix 1 (ATA Guidelines for Telehealth Services Involving Provider-Patient Interaction)
Acknowledgements
The American Telemedicine Association (ATA) wishes to express sincere appreciation to the ATA Practice Guidelines Committee for their invaluable contributions in the research, writing and development of the following guidelines.

(Alphabetical Order)

**ATA Standards and Guidelines Committee**

Chair: Elizabeth A. Krupinski, PhD, Professor & Vice Chair of Research, Department of Medical Imaging, University of Arizona

**Committee Members**

Nina Antoniotti, RN, MBA, PhD, Director of Telehealth, Marshfield Clinic TeleHealth Network  
David Brennan, MSBE, Director, Telehealth Initiatives, MedStar Health

Anne Burdick, MD, MPH, Associate Dean for Telemedicine and Clinical Outreach, Professor of Dermatology, Director, Leprosy Program, University of Miami Miller School of Medicine

Jerry Cavallerano, PhD, OD, Staff Optometrist, Assistant to the Director, Joslin Diabetes Center, Beetham Eye Institute

Helen K. Li, MD, Adjunct Associate Professor, University of Texas Health Science Center  
Lou Theurer, Grant Administrator, Burn Telemedicine Program, University of Utah Health

Jill M. Winters, PhD, RN, President and Dean, Columbia College of Nursing  
Jordana Bernard, MBA, Senior Director Program Services  
Jonathan D. Linkous, CEO

ATA Staff
Core Operational Guidelines for Telehealth

Services Involving Provider-Patient Interactions

(An Update of the February 2008 Core Standards Telemedicine Operations”)

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Preamble

The American Telemedicine Association (ATA) brings together diverse groups from traditional medicine, academia, technology and telecommunications companies, ehealth, allied professional and nursing associations, medical societies, government, military, regulatory and others to overcome barriers to the advancement of telemedicine through the professional, ethical and equitable improvement in health care delivery.

ATA has embarked on an effort to establish practice guidelines for telemedicine to advance the science, to assure uniform quality of service to patients, and to promote reasonable and informed patient and provider expectations. The guidelines are developed by panels that include experts from the field and other strategic stakeholders, and are designed to serve as both an operational reference and an educational tool to aid in providing appropriate care for patients. The guidelines generated by ATA undergo a thorough consensus and rigorous review including an open public commentary period, with final approval by the ATA Board of Directors. Existing products are reviewed and updated periodically.

The purpose of these guidelines is to assist practitioners in pursuing a sound course of action to provide effective and safe medical care that is founded on current information, available resources, and patient needs. The guidelines recognize that safe and effective practices require specific training, skills, and techniques, as described in each document. The resulting products are properties of the ATA and any reproduction or modification of the published guideline must receive prior approval by the ATA.

The practice of medicine is an integration of both the science and art of preventing, diagnosing, and treating diseases. Accordingly, it should be recognized that compliance with these guidelines alone will not
guarantee accurate diagnoses or successful outcomes. If circumstances warrant, a practitioner may responsibly pursue an alternate course of action different from the established guidelines. A divergence from the guidelines may be indicated when, in the reasonable judgment of the practitioner, the condition of the patient, restrictions or limits on available resources, or advances in information or technology occur subsequent to publication of the guidelines. Nonetheless, a practitioner who uses an approach that is significantly different from these guidelines is strongly advised to provide documentation, in the patient record, that is adequate to explain the approach pursued.

Likewise, the technical and administrative guidelines in this document do not purport to establish binding legal standards for carrying out telemedicine interactions. Rather, they are the result of the accumulated knowledge and expertise of the ATA workgroups and other leading experts in the field, and they are intended to address the technical quality and reliability of telemedicine encounters. The technical aspects of and administrative procedures for specific telemedicine arrangements may vary depending on the individual circumstances, including location of the parties, resources, and nature of the interaction.

**NOTE ON THIS UPDATE**

This update has four key modifications: 1) enhances guidance on educating patients about telehealth treatment; 2) adds several new items related to verification of patient/provider identity and service delivery location; 3) provides guidance related to mobile devices and services delivered to patients in non-facility settings; and 4) expands guidelines on privacy and security requirements.

**Scope**

The following guidelines are fundamental requirements to be followed
when providing medical and other healthcare services using telecommunications technologies, and any other electronic communications between patients, practitioners and other healthcare providers. The guidelines apply to individual practitioners, group and specialty practices, hospitals and health care systems, and other providers of health related services where there are telehealth interactions between patients and service providers for the purposes of health care delivery. These guidelines may apply to specialty services, but other guidelines and standards addressing specific specialties have been and continue to be developed by separate workgroups within the ATA and other professional societies. When guidelines, position statements, or standards from any professional organization or society exist, health professionals should also review these documents and, as appropriate, incorporate these into practice. These guidelines pertain primarily to healthcare professionals and patients located in the United States. In situations where either or both parties are not within the US, these guidelines may be referred to but any local guidelines that are in place shall be referred to and take precedence over these. [1,2]

Definitions

Terms and definitions that are commonly used in telehealth/telemedicine are available on the ATA website. [3] For this document there are several terms that need to be defined specifically:

“Telehealth” - telehealth is the use of medical information exchanged from one site to another via electronic communications to improve a patient’s health status. Telehealth includes a growing variety of applications and services using two-way video, email, smart phones, wireless tools and other forms of telecommunications technology. Telehealth is not a separate medical specialty. It is a delivery tool or system. Closely associated with telemedicine is the term "telehealth," which may be used interchangeably with telemedicine, but is
sometimes used to encompass a broader definition of health care that uses telecommunications technologies. Videoconferencing, transmission of still images and other data, e-health including patient portals, m-health, remote monitoring, continuing medical education, and medical call centers, are all considered part of telemedicine and telehealth (ATA, 2007).

“Organization” - includes organizations, institutions, and business entities, including online service entities.

“Health professionals” - refers to individuals.

“Shall, should, and may” - This document contains requirements, recommendations, or actions that are identified by text containing the keywords “shall,” “should,” or “may.” “Shall” indicates a required action whenever feasible and practical under local conditions. These indications are found in bold throughout the document. “Should” indicates an optimal recommended action that is particularly suitable, without mentioning or excluding others. “May” indicates additional points that may be considered to further optimize the healthcare process. “Shall not” indicates that this action is strongly advised against.

Administrative Guidelines

Organizations

1. Organizations providing services via telehealth shall follow the standard operating policies and procedures of the governing institution. If the telehealth operation is a sole entity or part of a solo practice, that entity or solo practice shall have policies and procedures in place to govern all administrative functions that responsibly include and address aspects of telehealth with regards to:
Human resource management ( 

Privacy and confidentiality ( 

Federal, state, local, and other regulatory agency and ethical requirements ( 

Fiscal management ( 

Ownership of patient data and/or records ( 

Documentation, including use of electronic health records ( 

Patient and clinician rights and responsibilities ( 

Network and data transmission, storage and access security ( 

Use of equipment, devices and technology including peripheral devices, network (hardware and associated software. ( 

Research protocols (if applicable) ( 

Technical and medical competence in the service provided, including training of all (personnel involved in the telehealth operations (i.e., healthcare professionals, (technical, administrative and other relevant staff) ( 

Evaluation criteria ( 

Availability of organization information (e.g., ownership, location, website, contact (information) ( 

2. Organizations providing telehealth should have in place a systematic quality improvement and performance management
process that encompasses quality assurance and quality control and complies with any and all organizational, regulatory, and accrediting requirements for outcomes management. This process should be reviewed and updated as appropriate on a regular basis.

3. Organizations and health professionals providing telehealth services shall ensure compliance with relevant local, state and federal (or international if appropriate) legislation, regulations, accreditation and ethical requirements for supporting patient/client decision-making and consent, including protection of patient health information. [4-9]

4. Organizations shall have a mechanism in place for ensuring that patients and health professionals are aware of their rights and responsibilities with respect to accessing and providing health care via telehealth technologies (whether within a healthcare institution or other environment such as the home, school or work), including the process for communicating complaints.

5. Organizations shall respect patients’ requests for in-person care whenever feasible.

6. Prior to the start of the telemedicine encounter, the provider shall inform and educate the patient in real-time of all pertinent information such as: discussion of the structure and timing of services, record keeping, scheduling, privacy and security, potential risks, confidentiality, mandatory reporting, billing, and any information specific to the nature of videoconferencing. The information shall be provided in language that can be easily understood by the patient and/or caregiver, especially when discussing technical issues like encryption or the potential for technical failure. These topics may be provided orally or in
writing.

7. Additionally, the provider or designee should set appropriate expectations in regard to the telemedicine encounter. This may include for example prescribing policies, scope of services, communication and follow-up. The information shall be provided in language that can be easily understood by the patient. This is particularly important when discussing technical issues like encryption or the potential for technical failure.

8. Key topics that shall be reviewed include: confidentiality and the limits to confidentiality in electronic communication; an agreed upon emergency plan, particularly for patients in settings without clinical staff immediately available; process by which patient information will be documented and stored; the potential for technical failure, procedures for coordination of care with other professionals; a protocol for contact between visits; and conditions under which telemedicine services may be terminated and a referral made to in-person care.

9. Organizations providing and/or receiving telehealth services that establish collaborative partnerships shall be aware of applicable legal and regulatory requirements for appropriate written agreements, memorandum of understanding, or contracts. Those contracts, agreements, etc., shall be based on the scope and application of the telehealth services offered, and shall address all applicable administrative, clinical and technical requirements. All parties involved in such agreements should have an appropriate legal review conducted on the documents prior to signing.

Health Professionals

1. Professionals shall conduct care consistent with the
jurisdictional regulatory, licensing, credentialing and privileging, malpractice and insurance laws and rules for their profession in both the jurisdiction (site) in which they are practicing as well as the jurisdiction (site) where the patient is receiving care, and shall ensure compliance as required by appropriate regulatory and accrediting agencies.

2. Health professionals using telehealth shall be cognizant of establishment of a provider-patient relationship within the context of a telehealth encounter, whether interactive, store-and-forward or other mode of communication/interaction is used, and they shall proceed accordingly with an evidence-based standard of care. Health professionals should refer to existing specialty guidelines to determine whether specific definitions of “patient-provider relationship” and/or “encounter” exist.

3. Health professionals providing telehealth services shall have the necessary education, training/orientation, licensure, and ongoing continuing education/professional development, in order to ensure the necessary knowledge and competencies for safe provision of quality health services in their specialty area.

4. Healthcare professionals providing telehealth services should insure that workspaces are secure, private, reasonably soundproof, and have a lockable door to prevent unexpected entry. Efforts shall be made to ensure privacy so provider discussion cannot be overheard by others outside of the room where the service is provided. If other people are in either the patient of the professional's room, both the professional and patient shall be made aware of the other person and agree to their presence.

Clinical Guidelines
1. The health professionals providing care via telehealth shall be aware of pertinent professional discipline guidelines and standards that shall be upheld in the telehealth encounter, with consideration of the specific context, location, timing, and services delivered to the patient.

2. Health professionals shall be guided by professional discipline and national existing practice guidelines when practicing via telehealth, and any modifications to specialty-specific clinical practice guidelines for the telehealth setting shall ensure that clinical requirements specific to the discipline are maintained.

3. Means for verification of provider and patient identity shall be implemented. For services with the patient at a healthcare institution, the verification of both professional and patient identity may occur at the host facility. When providing professional services to a patient in a setting without an immediately available health professional (e.g., the patient’s home), the telehealth provider shall provide the patient (or legal representative) with his or her qualifications, licensure information, and, when applicable, registration number (e.g., National Provider Identification). The health professional shall also provide a location for verifying this information. Patients shall provide their full name, date of birth, and contact information including telephone, email, and mail contact information prior to the initial encounter. Professionals may ask patients to verify their identity more formally by providing a government issued photo ID. In cases where there is an existing established relationship between patient and healthcare professional and this documentation already exists, this process may be omitted.

4. The organization and health professionals shall document (e.g.,
in the electronic health record) provider (e.g., clinical association, town, state) and patient location, as required for the appropriate payment of services. However, it is not necessary for the health care providers to reveal their specific location to the patient, especially if a provider is located at home at the time of service. Verification of location is critical for complying with relevant licensing laws in the jurisdiction where the provider is physically located when providing the care, as well as where patient is located when receiving care. This information is also needed if an emergency arises and a management protocol must be implemented.

5. The organization and health professionals shall review with the patient expectations regarding additional contact between patient and provider (e.g., whether or not the provider will be available for phone or electronic contact between sessions and the conditions under which such contact is appropriate). This review should also include a discussion of emergency management between sessions.

6. Health professionals providing telehealth services shall be familiar with the use of any devices and software employed in delivering care over distances. This may include receiving specific training in such devices and software prior to providing patient services.

7. The professional should be familiar with local in-person health resources and travel requirements and should exercise clinical judgment to make a referral for additional health services when appropriate. The professional should also know the preferred healthcare system for the patient’s insurance to avoid unnecessary financial strain for the patient.
8. When a professional sees a patient via personal computer and/or mobile device outside the patient’s home (e.g., local facility, community-based outpatient facility, school site, library) or other facility where dedicated staff might be present, the professional should become familiar with emergency procedures. When the patient is in a setting without clinical staff, the professional may request the contact information of a family or community member who could be called upon for support in the case of an emergency. This person, called the “Patient Support Person” shall be selected by the patient or legal guardian prior to any telehealth services. In some cases, the facility will not have procedures in place. In cases where emergency procedures are not in place, the professional should coordinate with the clinical/Patient Support Person to establish basic procedures. The basic procedures may include: 1) identifying local emergency resources and phone numbers; 2) becoming familiar with location of nearest hospital emergency room capable of managing emergencies; and 3) having patient’s family / support contact information. The professional may also learn the chosen emergency response system's average response time (e.g., 30 minutes vs. 5 hours) and the contact information for other local or regional professional associations, such as the city, county, state, or provincial.

9. In case of medication side effects, elevation in symptoms, and/or issues related to medication noncompliance, the professional should be familiar with the patient’s prescription and medication dispensation options. Similarly, when prescribing, the clinician should be aware of the availability of specific medications in the geographic location of the patient. If services are provided in a setting where a professional is not immediately available, the patient might be at risk if there is an acute change in his or her medical and/or mental health
condition. Therefore, the professional should be familiar with whom the patient is receiving other medical services.

10. Professionals shall be culturally competent to deliver services to the populations that they serve. Examples of factors to consider include awareness of the client’s language, ethnicity, race, age, gender, sexual orientation, geographical location, socioeconomic, and cultural backgrounds. Health professionals are encouraged to use online resources to learn about the community in which the patient resides including any recent significant events and cultural mores of that community.

Technical Guidelines

Communication Modes & Applications

All efforts shall be taken to use communication modes and applications that have appropriate verification, confidentiality, and security parameters necessary to be utilized properly. Software platforms should not be used when they include social media functions that notify users when anyone on a contact list logs on. When there are situations where multiple participants at different sites (i.e., more than 2) are involved such as with virtual care team conferences or two consultants interacting with the patient simultaneously, the guidelines apply to all participating sites.

Devices & Equipment

Both the professional and patient site should when available use high quality cameras (video and/or still as clinically appropriate for the intended application), audio, and related data capture and transmission equipment that is appropriate for the telehealth clinical encounter, and which meet any existing practice-specific guidelines. Devices shall have
up-to-date security software per the manufacturer’s recommendations. Health professionals/organizations should use device management software to provide consistent oversight of applications, device and data configuration and security. In the event of a technology fault or failure the organization and health professionals shall have a backup plan in place that outlines an alternate method of communication between sites. The plan shall be communicated to the patient or referring provider prior to commencement of the initial treatment encounter, and it may also be included in the general emergency management protocol. The professional should review the technology backup plan on a routine basis.

In addition, organizations shall:

1. Ensure that equipment sufficient to support diagnostic needs is available and functioning properly at the time of facility encounters.

2. Have strategies in place to address environmental elements of care necessary for safe use of telehealth equipment.

3. Comply with all relevant laws, regulations, and codes for technology and technical safety.

4. Have infection control policies and procedures in place for the use of telehealth equipment and patient peripherals that comply with organizational, legal, and regulatory requirements.

5. Have processes in place to ensure the safety and effectiveness of equipment through on-going maintenance.

6. Meet required published technical standards and regulations (e.g., Food and Drug Administration) for safety and efficacy for devices that interact with patients or are integral to the
diagnostic capabilities of the practitioner when and where applicable.

Connectivity for Real-Time Interactive Encounters

1. Healthcare processes that provide one-way or two-way live video services through consumer devices that use internet-based video conferencing software programs should provide such services at a bandwidth of at least 384 Kbps in each of the downlink and uplink directions. Such services should provide a minimum of 640 x 480 resolution at 30 frames per second. In some circumstances, as determined by the health professional, lower or higher bandwidth and frame rate may be used. Depending on the service provided, higher bandwidth speeds may be needed, as determined by the health professional. Because different technologies provide different video quality results at the same bandwidth, each end point shall use bandwidth sufficient to achieve at least the minimum quality shown above during normal operation.

2. Where practical, providers may recommend preferred video conferencing software and/or video and audio hardware to the patient, as well as providing any relevant software and/or hardware configuration considerations.

3. The provider and/or patient may use link test tools (e.g., bandwidth test) to pre-test the connection before starting their session to ensure the link has sufficient quality to support the session.

4. Whenever possible, each party should use the most reliable connection method to access the Internet as determined by the health professional or IT team. [10]
5. The videoconference software should be able to adapt to changing bandwidth environments without losing the connection. Organizations shall have appropriate redundant systems in place that ensure availability of the data transmission infrastructure for critical connectivity.

Privacy

1. Audio, video, and all other data transmission shall be secure through the use of encryption (at least on the side of the healthcare professional) that meets recognized standards.

2. Individuals in charge of technology should familiarize themselves with the technologies available regarding computer and mobile device security, and should help educate the patient with respect to such issues as privacy and security options. Videoconferencing privacy features should be available to both the provider and patient. Privacy features should include audio muting, video muting, and the ability to easily change from public to private audio mode.

3. When the patient and/or provider use a mobile device, special attention should be placed on the relative privacy of information being communicated over such technology.

4. Providers should ensure that access to any patient contact information stored on any device is adequately restricted. Devices shall require a passphrase or equivalent security feature before the device can be accessed. If multi-factor authentication is available, it should be used. Devices should be configured to utilize an inactivity timeout function that requires a passphrase or re-authentication to access the device after the timeout threshold has been exceeded. This timeout should not exceed 15 minutes. Mobile devices should be kept in the possession of the provider
when traveling or in an uncontrolled environment. Unauthorized persons shall not be allowed access to sensitive information stored on any device, or use the device to access sensitive applications or network resources. Providers should have the capability to remotely disable or wipe their mobile device in the event it is lost or stolen. Providers and organizations may consider establishing guidelines for periodic purging or deletion of telehealth related files from mobile devices.

5. Videoconferencing software shall allow only a single session to be opened, although the session may include more than two sites/participants. If there is an attempt to open a second session, the system shall either log off the first session or block the second session from being opened. Session logs stored in third party locations (i.e., not on patients’ or providers’ access device) shall be secure. Access to these session logs shall only be granted to authorized users. This does not preclude the use of multiple cameras during the same session (e.g., videoconferencing camera plus hand-held examination camera).

6. Protected health information and other confidential data shall only be backed up to or stored on secure data storage locations. Cloud services unable to achieve compliance shall not be used for personal health information (PHI) or confidential data. Professionals may monitor whether any of the transmission data is intentionally or inadvertently stored on the patient’s or professional’s computer hard drive. If so, the hard drive of the provider should use whole disk encryption as providing acceptable levels of security to ensure security and privacy.

7. Professionals should provide information to patients about the potential for inadvertently storing data and patient information, and they should provide guidance about how best to protect
privacy. Professionals and patients shall discuss any intention to record services, how this information will be stored, and how privacy will be protected.

8. When organizations and health professionals make recordings of telehealth encounters, they should be encrypted for maximum security. Access to the recordings shall only be granted to authorized users and should be streamed to protect from accidental or unauthorized file sharing and/or transfer. The professional may also want to discuss his or her policy with regards to the patient sharing portions of this information with the general public. Written agreements pertaining to this issue can protect both the patient and the professional. If services are recorded, the recordings shall be stored in a secured location. Access to the recordings shall only be granted to authorized users.

Appendix

References


